Case 1:96-mc-00142-JG Document 9 Filed 06/24/16 Page 1 of 35 Page D # 1 GINAL

U.S. Department of Justice



United States Attorney Eastern District of New York

IMA:TAJ:lf F.# 9605549 TJ7 197.LTR

Honorable John Gleeson United States District Judge Eastern District of New York 225 Cadman Plaza East Brooklyn, New York 11201

United States Attorney's Office 1 Pierrepont Plaza Brooklyn, New York 11201 TIME A.M.

96 misc. 142

United States of America, et ano y. # Morris J. Silberstein Miscellaneous Action No. 96-142 (EDNY)

Dear Judge Gleeson:

The United States filed an order to show cause in this summons enforcement matter on November 25, 1996. After hearings were held on January 10, 1997 and March 14, 1997, the taxpayer submitted all delinquent tax returns to this office. He has therefore complied with the summons and no further enforcement action is required. The cares is dismissed. Si refered.

Jungleon USDJ

4-8-97

In light of this, the United States respectfully requests that this case be closed.

Very truly yours,

ZACHARY W. CARTER UNITED STATES ATTORNEY

By:

THOMAS A. JONES, JR.

Special Assistant U.S. Attorney

2

(718) 254-6024

cc: Mr. Morris J. Silberstein 2209 Avenue J Brooklyn, NY 11210

> Robert F. Katzberg, Esq. Kaplan & Katzberg 767 Third Avenue 26th Floor New York, New York 10017

(Case 1:96-mc-@http://capsoureer.9571aleds)@ph/les-Page 3 of 35 PageID #: 3
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	FOR DEFENDANT:
	FOR DEFENDANT:
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<u>¢</u>	COUNSEL FOR ALL SIDES PRESENT
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Case 1:96-mc-00142-JG Document 9 Filed 06/24/16 Page 5 of 35 PageID #: 5 ORIGINAL

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She is employed in	the office of the	e District Director	of the		
Internal Revenue	Service. That on	the 9th day	of		
December 1996	She serve	ed a true copy of the	he annexed		
Order to Show Cau	use and Hemorandum	on Morris J. Silbe	erstein		
	•	, located at 2209	Avenue J		
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and by mailing a	true copy of the a	nnexed order to show by regular mail and	dence of Morri w cause and	1	erstein
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DEC_30_1996_16:44 Case 1:96-mc-00142-JG Document 9 Filed 06/24/16 Page 6 of 35 PageID #:P6⁰²

IN CLERKS OFFICE U.S. D.STR.OT COURT ED. N.Y.

Morris J. Silberstein 2209 Avenue J Brooklyn, New York 14210

TIME A.M.

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So orders.

John Slean

13-31-56

December 30, 1996

Honorable Judge J. Gleeson United States District Court Eastern District of New York 225 Cadman Plaza East Brooklyn, New York 11201

Order to show cause Misc. 96-142

Dear Judge Gleeson,

I am hereby requesting additional time to respond to the above order to show cause.

I apologize for the delay in my response. I received the documents on December 17, 1996 and had 10 days to respond. Due to the year end pressures of my business I could not respond.

I appreciate any extension that can be granted.

Sincerely

Morris J. Silberstein

cc: Mr. Thomas A. Jones, Jr.

PAX COVER SHEET

To: Honorable Judge J. Gleeson

From: Morris J. Silberstein

Date: December 30, 1996

Number of Pages to follow 1

Fax Number <u>718-260-2457</u>

cc: Mr. Thomas A. Jones, Jr. 718-254-6081

Comments: If you do not receive the full transmission please call

212-687-8177.

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TAJ-7228

No.

UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

GLEESON, J.

PETITION TO ENFORCE

INTERNAL REVENUE

UNITED STATES OF AMERICA and JOAN STERLING, Revenue Officer of the Internal Revenue Service,

Petitioners,

- against -

MORRIS J. SILBERSTEIN,

Respondent.

SERVICE SUMMONS

Miscellaneous Action

U.S. DISTRICT EDNY BROOKLYN O

The United States of America, by its attorney, ZACHARY W. CARTER, United States Attorney for the Eastern District of New York, THOMAS A. JONES, JR., Special Assistant U.S. Attorney, of counsel, alleges on information and belief:

- 1. This is a proceeding brought pursuant to Sections 7402(b) and 7604(a) of the Internal Revenue Code of 1954, 26 U.S.C. §§ 7402(b) and 7604(a), to judicially enforce an Internal Revenue summons.
- 2. The respondent, MORRIS J. SILBERSTEIN, resides and was served at 2209 Avenue J, Brooklyn, New York 11210, which is within the jurisdiction of this Court. The summons was served by leaving an attested copy at the last and usual place of abode of Mr. Morris J. Silberstein at 4:00 p.m. on July 11, 1996.
- 3. Revenue Officer JOAN STERLING is employed as a revenue officer in the Office of the District Director of Internal



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Revenue, Collection Division, Brooklyn District, with a post of duty at 625 Fulton Street, 10 Metrotech Center, Brooklyn, New York 11201.

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- 4. Revenue Officer JOAN STERLING is conducting an investigation for the purpose of determining the tax liability of Mr. Morris J. Silberstein, for the tax periods ending December 31, 1992, December 31, 1993, December 31, 1994 and December 31, 1995. The nature of this investigation is more fully set forth in her affidavit, annexed as Exhibit A.
- 5. The respondent is in possession or control of books, records and other papers or has knowledge relating to the above-described investigation.
- 6. On July 11, 1996, Internal Revenue Service summons, a copy of which is annexed as Exhibit B, was duly issued, directing the respondent to appear to testify and produce for examination books, records and other papers more fully described in the summons. A copy of this summons was served on the respondent, MORRIS J. SILBERSTEIN, at the time and in the manner indicated on the Certificate of Service of Summons, which is page 2 of Exhibit B.
- 7. Subsequently, on September 13, 1996, the Internal Revenue Service sent a "Failure to Respond" letter (Form 2N56) to Mr. Morris J. Silberstein (a copy of which is annexed as Exhibit C), directing him to appear before a Revenue Officer at the time and place specified therein.

3

- 9. The testimony and documents sought by the summonses may be relevant to and can reasonably be expected to cast light upon the respondent's correct tax liabilities for the periods under investigation.
- 10. Respondent, MORRIS J. SILBERSTEIN, did not appear on the return date of the summons nor in response to the "Failure to Respond" letter. His refusal to comply with the summons continues to date.
- 11. It is the practice of this Court to proceed by Order to Show Cause in these matters.
- 12. No previous application has been made for the order or relief sought.

WHEREFORE, the petitioner respectfully prays:

- 1. That this Court enter an order directing the respondent to show cause why he should not comply with and obey the summonses served on him; and
- 2. That this Court enter an order directing the respondent to obey the summons served upon him and ordering his attendance and testimony and the production of the records, books and other data called for by the terms of the summons before any proper officer of the Internal Revenue Service, at such time and place as hereafter may be fixed by such officer and by ordering the respondent to appear for the purpose of giving testimony concerning

his federal income tax liabilities as to the tax periods under investigation; and

3. That this Court grant such other and further relief as it deems just and proper.

Dated: Brooklyn, New York

Nov. 25, 1996

ZACHARY W. CARTER United States Attorney Eastern District of New York One Pierrepont Plaza, 14th Fl. Brooklyn, New York 11201 4

By:

THOMAS A. JONES, JR. Special Assistant U.S. Attorney

(718) 254-6024

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EXHIBIT	A
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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF NEW YORK
-----X
UNITED STATES OF AMERICA and :

ONTIBE STATES OF AMERICA GIA

J. Sterling, Revenue Officer of the Internal Revenue Service,

Petitioners,:

AFFIDAVIT

vs.

Morris J. Silberstein 2209 Avenue J Brooklyn, NY 11210

Respondent. :

----x

STATE OF New York)
) SS
COUNTY OF Kings)

- I J. Sterling, being first duly sworn, depose and say:
- 1. I am employed as a Revenue Officer in the office of the District Director of Internal Revenue, Brooklyn District, with a post of duty at 625 Fulton Street, 10 MetroTech, Brooklyn, New York, 11201
- 2. In my capacity as a Revenue Officer, I am conducting an investigation for the purpose of obtaining information to determine the income tax liabilities of Morris J. Silberstein for the period (s) ending December 31, 1992, December 31, 1993, December 31, 1994 and December 31, 1995.
- 3. As a part of the above investigation an Internal Revenue Service summons was issued directing the respondent Morris J. Silberstein

Exhibit A

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- 4. On July 11, 1996, Revenue Officer, C. Murray served the Internal Revenue Service summons described in paragraph 3 above on the respondent by leaving an attested copy of the Summons at the last and usual place of abode of Mr. Morris Silberstein.
- 5. On August 22, 1996, the respondent failed to keep the summons appointment. The respondent's failure to comply with the summons continues to the date of this affidavit.
- 6. It is necessary to examine the books, records and other papers demanded by the summons and to take the testimony of the respondent in order to ascertain the tax liabilities of Morris J. Silberstein for the period (s) ending December 31, 1992, December 31, 1993, December 31, 1994, and December 31, 1995.

AFFIANT

SUBSCRIBED AND SWORN to before me

this 23,d day of October, 1996

Notary Public, State of New York No. 41-4728696

Qualified in Queens County Commission Expires Feb. 28, 1947

Form 6638 (Rev. October 1993)

Summons



Department of the Treasury Internal Revenue Service

Income Tax Return

·
MORRIS J. SILBERSTEIN
In the matter of 2209 AVENUE J BROOKLYN New YORK 11210
Internal Revenue District of BROOKLYN Periods 1992, 1993, 1994, 1995
The Commissioner of Internal Revenue
TO MORRIS J. SILBERSTEIN
At 2209 A VENUE J BROOKLYN, New YORK 11210 You are hearby summoned and required to appear before JOAN STERGING.
You are hearby summoned and required to appear before <u>JOAN STERCYNG</u> an Internal Revenue Service (IRS) officer, to give testimony and to bring for examination the following information related to the tax liability of the person identified above for the periods shown:
All documents and records you possess or control about income you received for the years: 1992, 1993, 1994, 1995
These records and documents include, but are not limited to: Forms W-2 (Wage and Tax Statement), Forms 1099 for interest and dividend income, employee earnings statements, and records of deposit with banks or other financial institutions.
Also include all other books, records, documents, and receipts for income from, but not limited to, the following sources: wages, salaries, tips, fees, commissions, interest, rents, royalties, alimony, state or local tax refunds, annuities, life insurance policies, endowment contracts, pensions, estates, trusts, discharge of indebtedness, distributive shares of partnership income, business income, gains from dealings in property, and any other compensation for services (including receipt of property other than money). Include all documents and records about any income you assigned to any other per son or entity.
IRS will use this information to prepare a federal income tax return for the following year(s) when you didn't file a return: 1992, 1993, 1994, 1995
We have attached a blank return to guide you in producing the necessary documents and records.
Do not write in this space
Business address and telephone number of Internal Revenue Service officer named above: P.O. Box 911 BROOKLYN, New YORK 11201 tel No. (718) 488-280c
Place and time for appearance: at 625 FULTON STREET, 10 HETROTECH, BROOKLYN, N.Y. 11201 5Th FL. on the2 2 ml day ofAUGUST, 1996_at10 o'clockAm.
on the & www.day of
Joan Sledling Revenue Officer Signatury of Issuing Officer Mills M
Signature of Approving Officer (If applicable) Title

Form 6638 (Rev. 10-93)



(Pursuant to section 7603, Internal Revenue Code)

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DISTRICT COUNSEL INTERNAL REVENUE SERVICE NORTH-ATLANTIC REGION 1600 Stewart Avenue Suite 601 Westbury, New York 11590

SEP 13 1996

Mr. Morris J. Silberstein 2209 Ave. J Brooklyn, N.Y. 11210

Date summons served: July 11, 1996 Date of appearance as specified in summons: August 22, 1996 Taxpayer's name if not person summoned:

Dear Mr. Silberstein:

The District Director of Internal Revenue for the Brooklyn District has notified this office that you did not comply with the above summons requiring you to give testimony or produce documents.

Legal proceedings in the United States District Court may be brought against you for your failure to comply. To avoid such proceedings, you should keep the appointment that has been arranged for you with the Revenue Officer identified below. Please bring to his/her address at the date and time shown, all documents and records specified in the summons.

If you have questions, please contact the Revenue Officer.

Sincerely yours,

DONALD SCHWARTZ District Counsel, Brooklyn

LAURENCE D. ZIEGLER Assistant District Counsel

PLACE & TIME OF APPEARANCE

NAME AND OFFICE ADDRESS OF REVENUE OFFICER Ms. J. Sterling 625 Fulton St.

Brooklyn, N.Y. 11201

5th. Floor

DATE OF APPOINTMENT: October 10, 1996 ROOM: TIME: 10:00 A.M. Group 30 TELEPHONE NO:718 488 2800

BRING WITH YOU ALL DOCUMENTS SPECIFIED IN ORIGINAL SUMMONS

Exhibit C

οf

SIR:

	Civil Action No.
PLEASE TAKE NOTICE that the within will be presented for settlement and signature to the Clerk of the United States District Court in his office at the U.S. Courthouse, 225 Cadman Plaza East,	UNITED STATES DISTRICT COURT Eastern District of New York
Brooklyn, New York, on the day of, 19, at 10:30 o'clock in the forenoon.	UNITED STATES OF AMERICA and JOAN STERLING, Revenue Officer the Internal Revenue Service,
United States Attorney, Attorney for	Petitioners, - against - MORRIS J. SILBERSTEIN,
To:	Respondent.
Attorney for	PETITION TO ENFORCE INTERNAL REVENUE SERVICE SUMMONS
PLEASE TAKE NOTICE that the within is a true copy of duly entered herein on theday of	Zachary W. Carter
, in the office of the Clerk of the Eastern District of New York,	United States Attorney, EDNY Attorney for Office and Post Office Address,
Dated: Brooklyn, New York-	United States Courthouse 225 Cadman Plaza East Brooklyn, New York 11201
United States Attorney, Attorney for	Due service of a copy of the within is hereby admitted. Dated: , 19
	Attorney for
Attorney for	718-254-6024

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UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

MINU. 96 142 GLEESON J.

TAJ-7228

UNITED STATES OF AMERICA and JOAN STERLING, Revenue Officer of the Internal Revenue Service,

Petitioners,

Miscellaneous Action No.

- against -

MORRIS J. SILBERSTEIN,

Respondent.

_v

U.S. DISTRICT COURT
BROOKLYN OFFICE
NOY 25 4 08 PH 996

MEMORANDUM OF LAW IN SUPPORT OF PETITION TO ENFORCE INTERNAL REVENUE SUMMONS

> ZACHARY W. CARTER United States Attorney Eastern District of New York One Pierrepont Plaza, 14th Fl. Brooklyn, New York 11201

THOMAS A. JONES, JR.
Special Assistant U.S. Attorney
(Of Counsel)



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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA and JOAN STERLING, Revenue Officer of the Internal Revenue Service,

Petitioners,

Miscellaneous Action No.

TAJ-7228

- against -

MORRIS J. SILBERSTEIN,

Respondent.

MEMORANDUM OF LAW IN SUPPORT OF PETITION TO ENFORCE INTERNAL REVENUE SUMMONS

> ZACHARY W. CARTER United States Attorney Eastern District of New York One Pierrepont Plaza, 14th Fl. Brooklyn, New York 11201

THOMAS A. JONES, JR.

Special Assistant U.S. Attorney

(Of Counsel)

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PRELIMINARY STATEMENT

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The United States of America submits this memorandum of law in support of its petition to enforce an Internal Revenue Service summons duly issued and served on respondent pursuant to § 7602 of the Internal Revenue Code, 26 U.S.C. § 7602.

STATEMENT OF FACTS

We respectfully refer the Court to the facts set forth in the petition of the United States and in the affidavit of the Internal Revenue Service Revenue Officer familiar with this matter. These papers indicate that the summons in question have been issued in accordance with proper administrative steps seeking testimony and records as part of an investigation of the taxpayer, MORRIS J. SILBERSTEIN. Respondent has not appeared or produced any documents called for in the summons.

ARGUMENT

3

RESPONDENT'S FAILURE TO OBEY
THE SUMMONS OF THE INTERNAL REVENUE
SERVICE SUBJECTS HIM TO THE
COMPULSORY PROCESSES OF THIS COURT

A. Pertinent Statutory Provisions

Title 26, United States Code, Section 7402 (Jurisdiction of District Courts), states in part:

(b) To Enforce Summons. -- If any person is summoned under the internal revenue laws to appear, to testify, or to produce books, papers, or other data, the district court of the United States for the district in which such person resides or may be found shall have jurisdiction by appropriate process to compel such attendance, testimony, or production of books, papers, or other data.

Title 26, United States Code, Section 7602 (Examination of Books and Witnesses), states:

For the purpose of ascertaining the correctness of any return, making a return where none has been made, determining the liability of any person for any internal revenue tax or the liability at law or in equity of any transferee or fiduciary of any person in respect of any internal revenue tax, or collecting any such liability, the Secretary or his delegate is authorized --

- (1) To examine any books, papers, records or other date which may be relevant or material to such inquiry;
- (2) To summon *** any person having possession, custody, or care of books of account containing entries relating to the business of the person liable for tax or required to perform the act, *** to appear before the Secretary at a time and place named in the summons and to produce such books, papers, records, or other data, and to give such testimony under oath as may be relevant or material to such inquiry; and

(3) To take such testimony of the person concerned, under oath, as may be relevant or material to such inquiry.

4

Title 26, United States Code, Section 7604 (Enforcement of Summons), states in part:

(a) <u>Jurisdiction of District Court.</u> -- If any person is summoned under the internal revenue laws to appear, to testify, or to produce books, papers, records, or other data, the United States District Court for the district in which such person resides or is found shall have jurisdiction by appropriate process to compel such attendance, testimony, or production of books, papers, records, or other data.

B. The Criteria for Enforcement

The Supreme Court has articulated the proper criteria for enforcing an Internal Revenue Service summons issued under 26 U.S.C. § 7602. The petition is required to make an initial showing:

[T]hat the investigation will be conducted pursuant to a legitimate purpose, that the inquiry may be relevant to the purpose, that the information sought is not already within the Commissioner's possession, and that the administrative steps required by the Code have been followed. . . .

United States v. La Salle National Bank, 437 U.S. 298, 313-14 (1978) (quoting United States v. Powell, 379 U.S. 48, 57-58 (1964)). The Revenue Officer's affidavit and the petition demonstrate that these criteria have been amply satisfied in this case. Once this preliminary showing has been made, it is the burden of persons opposing enforcement to establish that enforcement of the summons would constitute an abuse of the Court's process, see United States v. Powell, 379 U.S. at 58, or to

"disprove the actual existence of a valid tax determination or collection purpose of the Service," <u>La Salle National Bank</u>, 437 U.S. at 316. <u>See also Donaldson v. United States</u>, 400 U.S. 517 (1971); <u>Reisman v. Caplin</u>, 375 U.S. 440 (1964).

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CONCLUSION

Respondent should be directed to appear before this Court to show cause why he should not be compelled to obey the mandate of the summons.

Dated: Brooklyn, New York

na. 25, 1996

Respectfully submitted,

ZACHARY W. CARTER United States Attorney Eastern District of New York One Pierrepont Plaza, 14th Fl. Brooklyn, New York 11201 6

THOMAS A. JONES, JR.

Special Assistant U.S. Attorney

(Of Counsel)

ORIGINA 1:96-mc-00142-JG Document 9 Filed 06/24/16 Page 28 of 35 PageID #: 28

The JS-44 civil cover sheet and the information contained herein mather replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (For more detailed instructions, see separate instruction sheet.)

PLAINTIFFS

UNITED STATES OF AMERICA and

DEFENDANTS

MORRIS J. SILBERSTEIN

AN STERLING, F THE INTERNAL	REVENUE OFFICE REVENUE SERVE	ER ICE	2209 AVENUE. BROOKLYN, NY		
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Case 1:96-mc-00142-JG Document 9 Filed 06/24/16 Page 29 of 35 PageID #: 29

U.S. District Court New York Eastern (Brooklyn)

CIVIL DOCKET FOR CASE #: 96-MC-142

United States of, et al v. Silberstein

Assigned to: Judge John Gleeson

Demand: \$0,000 Nature of Suit: 870

Lead Docket: None Jurisdiction: US Plaintiff

Cause: 26:7402 IRS: Petition to Enforce IRS Summons

UNITED STATES OF AMERICA

plaintiff

Thomas A. Jones, Jr., Esq.

[COR LD NTC]

United States Attorney's Office

Filed: 11/25/96

Civil Division

One Pierrepont Plaza Brooklyn, NY 11201 (718) 254-7000

JOAN STERLING, Revenue Officer of the Internal Revenue Service

plaintiff

Thomas A. Jones, Jr., Esq.

(See above)
[COR LD NTC]

v.

MORRIS J. SILBERSTEIN respondent

Proceedings include all events.

United States of, et al v. Silberstein 1:96mc142

11/25/96 1 PETITION TO ENFORCE INTERNAL REVENUE SERVICE SUMMONS filed

and no summones issued. (ml) [Entry date 12/04/96]

MEMORANDUM by United States of, Joan Sterling in support of Petition to enforce Internal Revenue Summons. (ml) [Entry date 12/04/96] 11/25/96 2

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UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA and JOAN STERLING, Revenue Officer of the Internal Revenue Service,

ORDER TO SHOW CAUSE

Miscellaneous Action No.

Petitioners,

- against -

MORRIS J. SILBERSTEIN,

Respondent.

Upon the Petition and the exhibits attached thereto, including the affidavit of JOAN STERLING, a Revenue Officer of the Internal Revenue Service, and upon the motion of ZACHARY W. CARTER, United States Attorney for the Eastern District of New York, THOMAS A. JONES, Jr., Special Assistant United States Attorney, of counsel, it is:

DRDERED that respondent MORRIS J. SILBERSTEIN appear before the United States District Court for the Eastern District of New York before the undersigned United States District Judge at 225 Cadman Plaza East, Brooklyn, New York 11201 on the for day for the 1997, at 1997, at 1998, and produce the books, records and other papers demanded in the Internal Revenue Service summons served upon the respondent on July 11, 1996; and



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IT IS FURTHER ORDERED that a copy of this Order together with the Petition and annexed exhibits be personally served upon the respondent by the United States Marshal, or, in the alternative, by an official of the Internal Revenue Service on or before December 9,1996, in accordance with the provisions of Rule 4 of the Federal Rules of Civil Procedure.

IT IS FURTHER ORDERED that within five (5) days after service of copies of this order, the Petition and annexed exhibits upon them, MORRIS J. SILBERSTEIN and any intervening party shall file and serve a written response to the Petition, supported by appropriate affidavit(s), as well as any motions they desire to make. All motions and issues raised by the pleadings will be considered on the return date of this order. Only those issues raised by motion or brought into controversy by the responsive pleadings and supported by affidavit will be considered at the return of this order and any uncontested allegation in the Petition will be considered admitted.

SO ORDERED:

Dated at: Brooklyn, New York

Navelneys, 1996

United States District Judge

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of

SIR: .

PLEASE TAKE NOTICE that the within will be	Civil Action No			
of the United States District Court in his office at the U.S. Courthouse, 225 Cadman Plaza East,	UNITED STATES DISTRICT COURT Eastern District of New York			
Brooklyn, New York, on the day of, 19, at 10:30 o'clock in the forenoon. Dated: Brooklyn New York,	UNITED STATES OF AMERICA and JOAN STERLING, Revenue Officer the Internal Revenue Service,			
United States Attorney, Attorney for	Petitioners, - against - MORRIS J. SILBERSTEIN,			
To:	Respondent.			
Attorney for	ORDER TO SHOW CAUSE			
PLEASE TAKE NOTICE that the within is a rue copy of duly entered herein in theday of	Zachary W. Carter			
, in the office of the Clerk of the Eastern District of New York,	United States Attorney, EDNY Attorney for Office and Post Office Address,			
ated: Brooklyn, New York-	United States Courthouse 225 Cadman Plaza East Brooklyn, New York 11201			
United States Attorney, Attorney for	Due service of a copy of the within is hereby admitted. Dated: , 19			
Attorney for	Attorney for			